

Criminal Justice Collaborative Council

Meeting Minutes

January 21, 2005

200 North Main Lower Level Conference Room

Ann Arbor, MI

7:30 a.m. to 9:00 a.m.

Members Present: Archie Brown (Circuit Court Chief Judge), J. Cedric Simpson (District Court Presiding Judge), Glenn Cotton (Attorney, Public Representative), Lloyd Powell (Public Defender/Defense Attorney), Paul Bunten (Chief of Police, City of Saline), Barbara Levin Bergman (Community Corrections Advisory Board Chair), Dan Minzey (County Sheriff), Barbara Ryan Fuller (Public Representative), Dan Dwyer (Trial Court Administrator), Patrick Hughes (Department of Corrections Probation), Bob Guenzel (County Administrator), William McFarlane (Township Supervisor, Superior Charter Township), Lawrence Kestenbaum (Clerk/Register)

Members Absent: John Shea (Attorney, Bar Association Representative), Kathy Reynolds (Executive Director, WCHO), Brian Mackie (County Prosecutor), Wesley Prater (Board of Commissioners Chair)

Others Present: Kirk Filsinger (Jail Commander), Scott Patton (CJCC Staff), George Siasoco (CJCC Intern), Karen Edman (Chief Deputy Clerk/Register), Rick Visel (Director of Correctional Services), Gary Greenfield (Corrections Lieutenant), Sheila Blakney (Senior Assistant, Public Defender), Delphia Simpson (Public Defender Manager), Karen Korte (Corrections Lieutenant), Steve Hiller (Deputy Chief Assistant Prosecutor), Gordon Burger (Director of Planning and Budget), Julie Chaffee (Director of Community Corrections), Kerry Sheldon (Management Analyst), Kirk Profit (Consultant, Government Consultant Services)

Convened: 7:40 a.m.

I. Introductions

Attendees were given the following supporting documents:

- CJCC Full Council Agenda
- Minutes from the December 17, 2004 CJCC meeting
- CJCC Meeting Schedule for 2005 (Draft)
- Presentation on "Public Safety Survey"
- Health Community of Interest Overview (Draft)

II. Approval of December 17, 2004 CCJC Meeting Minutes

The motion to accept the minutes was made by Paul Bunten, supported by Glenn Cotton, and approved unanimously by CJCC members.

III. Public Participation

None.

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IV. CJCC Bylaws

Archie Brown introduced Lawrence Kestenbaum as the newest member of the CJCC, replacing former Clerk/Register of Deeds, Peggy Haines. According to the CJCC bylaws, Scott Patton noted that Wesley Prater will replace Leah Gunn as CJCC member representing the Chairperson of the Board of Commissioners.

The CJCC bylaws also call for the election of the Chairperson and the Vice Chairperson at the first meeting of the calendar year. In order to achieve continuity as the CJCC prepares for the upcoming elections, Bob Guenzel nominated Archie Brown to remain as Chairperson, and Wesley Prater as the Vice Chairperson. From the outset, CJCC Steering Committee Members and then Vice Chairperson Leah Gunn had agreed that the Circuit Court Chief Judge should not serve automatically as Chairperson. Archie Brown noted that he would be happy to continue his tenure. The motion to elect Archie Brown as Chairperson and Wesley Prater as Vice Chairperson of the CJCC was approved unanimously by CJCC members.

Archie Brown referred members to the CJCC Meeting Schedule for 2005 (draft annual calendar). Bob Guenzel moved to adopt the annual calendar, and was seconded by Paul Bunten. The motion to adopt the annual calendar was approved unanimously by CJCC members. Scott Patton will forward a list of participants to the subcommittees to CJCC members. Archie Brown encouraged members interested in participating in the two subcommittees to contact Scott Patton.

V. Public Engagement Overview

Bob Guenzel commended CJCC members' cooperation in various public engagement sessions. He enumerated the successful endorsements for the Public Safety and Justice millage from the following labor, business and health services organizations: AFSCME Local 2733, AFSCME Local 3052, Command Officers Association of Michigan, and Police Officers Association of Michigan, the Ypsilanti City Council, Ann Arbor City Council, the Ann Arbor and Ypsilanti Business Councils, Human Services Collaborative Council, St. Joseph's Mercy Health System, Washtenaw Health Plan, Washtenaw Housing Alliance, Shelter Association of Washtenaw County, and the National Alliance for the Mentally Ill.

Barbara Levin Bergman reported that the WCHO Executive Committee was going to endorse the plan. Paul Bunten noted that while Saline City Council members did not vote on the initiative they were in favor of the millage. He will ask for an endorsement at their next meeting. By Tuesday night, Bob Guenzel will try to get an endorsement from the Washtenaw County Labor Council.

Bob Guenzel reported that the Washtenaw County Democratic Party will be sponsoring a debate on the issue at the Second Baptist Church in Ypsilanti the following Monday. Some members will be presenting to the Washtenaw Development Council (WDC) the following Thursday. While the WDC does not take positions on millages, they are willing to hear information on the issue. The Ann Arbor Kiwanis and Rotary Clubs are also scheduled for presentations within the next two weeks.

Members will also be presenting to 200 county employees on Monday, as well as attending staff meetings for county departments. Bob Guenzel indicated that he was cautious about asking for endorsements from employees. However, he encouraged county employees to become informed about the millage in case their friends or relatives ask about the complete proposal. He also talked about the impact of the millage on county jobs if it fails to pass. Barbara Levin Bergman suggested that absentee ballot applications should be made available during the presentations.

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Lawrence Kestenbaum clarified that absentee ballots will be available from January 23, 2005. He clarified that a number of local jurisdictions have included an additional 8 ballot proposals.

Bob Guenzel reported that an informational piece will be distributed to 127,000 households in the county. As a result of a local attorney's objection to the original design as being too much of an advocacy piece, this informational flyer will be redesigned to ensure compliance and will be distributed in two weeks.

Glenn Cotton reported that the Board of Directors of the Bar Association raised the concern over the limited amount of informational pieces such as lawn signs or a list of supporters that they could use to promote the initiative. Given that these individuals are speaking to targeted audiences, Bob Guenzel asked Kerry Sheldon to coordinate and facilitate the distribution of such materials as well as targeted mailing.

Bob Guenzel reported that an oppositional campaign committee called "No Giant Jail" has been formed. He did not think that the oppositional group may get support given their interest in tying the jail millage proposal to the legalization of marijuana. In the event that this committee begins to place informational materials or lawn signs, Bob Guenzel clarified that the Citizens for Public Justice, and not the CJCC, can respond accordingly.

Bill McFarlane reiterated that there is currently no organized resistance against the proposal from township supervisors. He noted that support has been built and reinforced especially after recent outreach sessions. He advised that the Sheriff should make a strong statement of support for the proposal in the informational mailings. To finalize the list of supporters that will be printed in the flyer, Barbara Ryan Fuller urged members to submit organizations endorsing the millage as soon as possible.

VI. 2006-2007 County Planning Process

Gordon Burger gave a presentation to orient CJCC members on the pending County Planning Process. He noted that while the 2-year budget for 2006-2007 is in the beginning stages of development, planning is facilitated by the following factors:

- As various communities of interest such as health, housing, etc. have already been formed, there is no need to call another special meeting of leaders representing these interests.
- Business planning (in terms of identifying vision, customers, outcomes, measuring effectiveness, etc.) is already an imbedded activity within the county, and is an ongoing process.

Gordon Burger indicated that the goals were to advance an "abundance model" (high performing organizations perform well because they focus on what they are doing well and taking what they do well to do things even better), community impact, taking new advantage of what already exists, business meetings, systems integration work (of which the CJCC's work in Public Safety and Justice is a great example).

Gordon Burger referred members to the "Health Community of Interest Overview (Draft)" as an example of existing business plans that can be used as a model. As the Criminal Justice planning has already been done in multiple environments, he noted that the goal is to capture these various plans or summaries and synthesize them into a concise document. Elimination of departmental business plans is not an objective. Goals that do not necessarily fit will be decided on in the quarterly business meetings.

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After these goals are defined by the communities of interest, these must be fit within the context of the 2-year budget process. The Board of Commissioners will review these goals and determine if they are in alignment with general county objectives. After which, resource allocations will be determined.

Gordon Burger then outlined the five major steps in the process. He added that outcomes should determine where a person's community of interest is. Therefore, the CJCC has been identified as the primary group for the public safety and justice community interest, with Scott Patton as the contact person. Scott Patton will synthesize what has already happened within the group, and serve as the point person for draft communications between the CJCC and the budget process.

Scott Patton will have on the agenda for the CJCC's next meeting a draft document for review by the CJCC. William McFarlane mentioned that whether townships will continue to contract police services from the Sheriff's Office is an important issue. As such, township input on discussions regarding the 2006-2007 budget process should reflect this concern. Bob Guenzel clarified that due to the sensitive nature of the issue, these discussions will occur separately from the budget process. He added that the county would be willing to work with townships on accommodating their needs.

VII. Subcommittee Update

Patrick Hughes reported that information was still forthcoming from the Michigan Department of Corrections (MDOC) regarding the impact on jail overcrowding if sentencing guidelines are changed. Dan Minzey added that the state-wide represented committee developing these guidelines have completed their meetings and will be publishing the document shortly. Scott Patton noted that 10-15 inmates were estimated last year to be added to Washtenaw County's jail population with the pending sentencing guidelines. Julie Chaffee reported on discussions held at the Community Corrections meeting in Lansing. She indicated that county efforts to facilitate inmate reintegration could be funded through Community Corrections.

Scott Patton reported that there is significant overlap regarding inmate reintegration initiatives by the CJCC, the Blueprint to End Homelessness, and at the state level. That afternoon, county representatives will brief two representatives from the state level on successful collaborative efforts in Washtenaw County and will propose the housing component for use as a pilot program. CJCC members are invited to attend this meeting.

Scott Patton indicated that the Data Systems subcommittee will produce a monthly 3-4 page report that will track key indicators that the CJCC views as necessary for managing the public safety and justice system in Washtenaw County. These could include the crime rate, number of trials, pre-trial detainees, etc. He requested input from members regarding these indicators. On the long term, this subcommittee will also look into the feasibility of the integration of data systems used by public safety and justice personnel.

Bob Guenzel noted that as budget planning regarding technology is underway, the plan for data systems integration becomes crucial to planning for the next 2 to 5 years. Discussion ensued on whom, in addition to current volunteers, should be invited to participate in the subcommittee. Upon Julie Chaffee's recommendation, Patrick Hughes will forward a list of suggested representatives from the state level to Scott Patton.

VIII. Election Update

Lawrence Kestenbaum reported that preparations for the February 22nd elections were proceeding smoothly. Local clerks are also being briefed and given proper materials. Former Director of

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Elections Melanie Weidmayer will continue to assist in programmatic duties for the upcoming elections. There are 9 proposals on the ballot, with Proposals B-I being local proposals. He noted that discussions on the issue of Proposal A at various forums he attended have been positive.

IX. State Legislative Update

Kirk Profit reported that the state continues to have a mismatch in revenues and spending demand. Legislators have refused to deal with its structural deficit. Consequently, the state is now looking at spending demands reaching \$8.5 billion. The legislature will try to implement a budget along their lines. He then described the state budget process and how the CJCC can engage this process.

Kirk Profit also noted the difficulties facing state and local budgets with continuing cuts in allocations as costs rise (in such fields in healthcare) and revenues decrease. Without significant revenue restructuring, he indicated that budget problem will persist. Current leadership at the state and county levels has not sufficiently addressed the issue through the implementation of new revenue streams in the form of taxation.

At this stage, he encouraged the CJCC to develop its own price of government: What are the priorities for public safety and justice in Washtenaw County? What is the figure that captures these priorities? Given limited funding, critical functions have to be identified and prioritized. Consolidation of efforts must be explored. For example, first response police functions could very well be performed at the local level. A legislative decision to decentralize these services would have a significant impact on distribution of the current \$450 million allotted to state police to local governments.

Kirk Profit recommended that a group of stakeholders in the county look into these issues in order to explore the opportunities opened by these challenges. He advised engaging the process with an eye to the Republican-dominated legislature. He also recommended the development of a document defining the priorities for Washtenaw County, the associated costs, and the anticipated results as a preliminary step. Scott Patton reported that this could be an agenda item for the March 2005 retreat of the CJCC.

Adjourned 9:00 a.m.

Next Criminal Justice Collaborative Committee meeting will be on 2/18/05, **7:30 a.m. to 9:00 a.m.**, at 200 North Main Lower Level Conference Room.