



COUNTY ADMINISTRATOR
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TO: Conan Smith, Chair
Ways & Means Committee

THROUGH: Robert E. Guenzel
County Administrator

FROM: Julie M. Chaffee, Director
Community Corrections

Dan Dwyer
Trial Court Administrator

DATE: January 21, 2009

SUBJECT: 2009 Comprehensive Community Corrections Plan Application

BOARD ACTION REQUESTED:

The Community Corrections Advisory Board (CCAB) requests the Board of Commissioners ratify the County Administrator's signature on the grant agreement to the Michigan Department of Corrections for the annual Community Corrections Comprehensive Plan for the period October 1, 2008 through September 30, 2009; State funding has been approved and this request is for approval of the budget and authorization to sign delegate contracts.

BACKGROUND:

In November 1991, Washtenaw County and the City of Ann Arbor developed a Comprehensive Corrections Plan pursuant to Public Act 511 (PA 511) for the purpose of offering diversion and alternative sentencing options to the Washtenaw County Trial Court. The Washtenaw County Board of Commissioners approved the original Comprehensive Corrections Plan on November 9, 1991 (BOC resolution #91-0280). The mission continues to be for Community Corrections to: a) reduce prison commitments for eligible offenders; b) protect public safety and reduce jail crowding so that priority for scarce and costly jail beds will be reserved for dangerous offenders; and c) improve treatment effect to reduce recidivism through credible alternatives to incarceration. This mission aligns with County Guiding Principles to ensure provision of mandated services, reduce the cost of doing business and promote intergovernmental cooperation to improve services, and focus on the root causes of problems. Community Corrections is a division of the Trial Court that provides services which span the

spectrum of the criminal justice system from pretrial intervention to jail based programming to treatment initiatives aimed at probationers and parolees.

The Board of Commissioners approved in resolution #08-0102 on June 4, 2008 the submission of the grant application to the State of Michigan for fiscal year 2008/09 with the plan that the grant agreement would come back to the Board for approval along with the adoption of the budget when the level of state funding was known.

DISCUSSION:

The FY 2008-09 application was for additional funding for programs to add to the continuum of alternative sanctions for Washtenaw County. However, the state's budget constraints once again have not allowed for any additional funding to be awarded. Therefore, the funding level has remained the same for Washtenaw County as it has for the past two years. However, the CCAB manager has repositioned staff and allowed for funding to still meet county needs and provide programming with the goal of saving additional jail bed days.

Staffing

No additional staffing positions are being requested. An administrative position has been placed on hold vacant status with the plan of not filling this for the entire fiscal year.

Probation Residential Services

PRS reimbursement is tied entirely to utilization on a per diem basis. The expansion of the eligibility criteria allows for the request of additional PRS monies for placement of offenders into probation residential services. A total of 18 beds have been awarded in this application for FY 2008 funding. All Probation Residential Contracts are now being maintained by the State of Michigan rather than passing through to the county.

Programming

In fiscal year 2008-2009, grant application additions to our continuum of services, structured sentencing and centralized services are very solid once again including the continuation of the initiatives from last year's grant of the pre-trial services program, Phase II/STEPS and the continuance of the CCOP outpatient program. Our newest program is a community cognitive program for felony offenders called Thinking For A Change. This program is vital to the success of the diversion possibilities. All programming identified are based upon offender classification and program eligibility criteria established by the Community Corrections Advisory Board (CCAB). The program eligibility criteria were expanded by the CCAB as part of the 2005-06 Community Corrections Agreement. As a result, programming has also been expanded to provide additional community based options to address identified services gaps in the local criminal justice system.

IMPACT ON HUMAN RESOURCES:

No additional staffing positions are being requested. A vacant Administrative Coordinator position has been placed on hold vacant status with the plan of not filling this for the entire fiscal year.

IMPACT ON THE BUDGET:

The total Community Corrections budget proposed in the application is \$960,685. This represents a funding award from the Michigan Department of Corrections/Office of Community Corrections in the amount of \$393,756 for programs and administration. In addition, it is estimated that \$310,381 will come from program generated fee revenue, with \$256,548 in county general fund match being required. The 2008 adopted General Fund budget includes an appropriation to Community Corrections of \$256,548.

INDIRECT COSTS:

It is requested that the county continue to waive the Cost Allocation Plan (CAP) for the Community Corrections program. The county has waived the CAP for Community Corrections throughout the existence of the program.

IMPACT ON OTHER COUNTY DEPARTMENTS:

Effective implementation of programs and services results in improved systems approach to effectively reducing recidivism. It ensures that proper placement and programming is being offered and the offenders are adhering to court orders. This positively affects nearly every County department and improves the quality of life for County citizens. The increased supervision levels with technological advantages assist the Sheriff's Office and Courts specifically by providing them with alternative sanctions to the jail.

CONFORMITY TO COUNTY POLICIES:

This request conforms to Washtenaw County policies.

ATTACHMENTS/APPENDICES:

- 2008-09 Community Corrections Comprehensive Plan
- Resolution

A RESOLUTION RATIFYING THE SIGNATURE OF THE COUNTY ADMINISTRATOR ON THE AGREEMENT TO THE STATE OF MICHIGAN, MICHIGAN DEPARTMENT OF CORRECTIONS/OFFICE OF COMMUNITY CORRECTIONS, AND WASHTENAW COUNTY/CITY OF ANN ARBOR COMMUNITY CORRECTIONS BOARD FOR THE FY 2007 WASHTENAW COUNTY/CITY OF ANN ARBOR COMMUNITY CORRECTIONS COMPREHENSIVE PLAN IN THE AMOUNT OF \$960,685 FOR THE PERIOD OCTOBER 1, 2008 THROUGH SEPTEMBER 30, 2009

WASHTENAW COUNTY BOARD OF COMMISSIONERS

February 4, 2009

WHEREAS, on August 6, 1989, by resolution #89-0219, the Washtenaw County Board of Commissioners established, in conjunction with the Ann Arbor City Council, a city/county Community Corrections Advisory Board (CCAB) pursuant to PA 511 of 1988; and

WHEREAS, on January 21, 2004, the Washtenaw County Board of Commissioners passed resolution #04-0023 approving revisions to the originally adopted CCAB By-Laws; and

WHEREAS, the Washtenaw County/City of Ann Arbor Community Corrections Advisory Board meets monthly on the second Tuesday of every month pursuant to their By-Laws; and

WHEREAS, Washtenaw County continues to have one of the lowest prison commitment rates in the state and a high utilization of Community Corrections community-based supervision programs; and

WHEREAS, the application for FY 2008-09 programs and descriptions have been reviewed and approved by the CCAB and were forwarded to the Washtenaw County Board of Commissioners and Ann Arbor City Council for review and approval in June 2008; and

WHEREAS, the State of Michigan Department of Corrections has reviewed the application and has processed the recommendation of funding as outlined in the grant agreement; and

WHEREAS, the budget request provides for total State program funding in the amount of \$393,756; and

WHEREAS, the proposed budget includes a request for general fund cash match of \$256,548 and estimated program generated revenues of \$310,381; and

WHEREAS, the proposed budget includes the placing of one previously vacant Administrative Coordinator position on hold vacant status for the entire fiscal year; and

WHEREAS, this agreement represents and demonstrates fourteen successful years of implementation of the original Comprehensive Corrections Plan, which was developed and approved by this body on November 9, 1991 by Resolution #91-0280; and

WHEREAS, this matter has been reviewed by the County Administrator's Office, Finance Department, Human Resources, Corporation Counsel, and the Ways and Means Committee

NOW THEREFORE BE IT RESOLVED that the Washtenaw County Board of Commissioners hereby ratify the County Administrator's signature on the grant agreement with the State of Michigan, Michigan Department of Corrections/Office of Community Corrections for the FY 2008/2009 Washtenaw County/City of Ann Arbor Community Corrections Comprehensive Plan for the period October 1, 2008 through September 30, 2009, as on file with the County Clerk.

BE IT FURTHER RESOLVED that the Board of Commissioners takes the following actions in conformity with the grant agreement:

1. Approve the budget, as attached hereto and made a part hereof
2. Authorizing the Administrator to sign the delegate contracts upon review by Corporation Counsel, to be filed with the County Clerk.

Washtenaw County Trial Court
Community Corrections
Period of 10/1/08 – 9/30/09
Fund 2804

		Original Budget	Revised Budget	Variance
Revenues				
54000	State Revenue	\$0	\$393,756	\$393,756
60000	Fees & Services	\$0	\$310,381	\$310,381
69500	Transfers In	<u>\$0</u>	<u>\$256,548</u>	<u>\$256,548</u>
	Total Revenues	\$0	\$960,685	\$960,685
 Expenditures				
70050	Personal Services	\$0	\$653,185	\$653,185
72600	Supplies	\$0	\$ 90,000	\$ 90,000
80000	Other Services and Charges	<u>\$0</u>	<u>\$217,500</u>	<u>\$217,500</u>
	Total Expenditures	\$0	\$960,685	\$960,685