



COUNTY ADMINISTRATOR
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TO: Barbara Levin Bergman, Chair
Ways and Means Committee

THROUGH: Robert E. Guenzel
County Administrator

FROM: Donna Sabourin, Director
Community Support and Treatment Services

DATE: June 4, 2008

SUBJECT: U.S. Department of Justice, Bureau of Justice Assistance, Justice
and Mental Health Collaboration Program Grant

BOARD ACTION REQUESTED:

It is requested that the Board of Commissioners ratify the electronic application submission to the U.S. Department of Justice, Office of Justice Programs' Bureau of Justice Assistance for expansion of the Jail Diversion Program in the amount of \$284,148 for the period of September 1, 2008 through August 31, 2010.

BACKGROUND:

Homelessness, poverty and jail overcrowding have reached an unprecedented level in Washtenaw County. Approximately 17,000 Washtenaw County residents have a serious and persistent mental illness; further Michigan Department of Community Health estimates that approximately 31,000 residents live with alcohol or drug abuse dependency. This population regularly has contact with the criminal justice system and frequently re-offends. Gaps in service to this population and a chronically overcrowded jail contribute to the barriers preventing positive change. Individuals with mental illness are incarcerated at a higher rate than other populations. The prevalence of co-occurring disorders among this population is significant. Overcrowding in the jail has compromised the mental health team's ability to meet the needs of the mentally-ill inmate forcing the team to respond only to the inmates with the most emergent needs yet overcrowding impacts everyone negatively. Staff consistently report disproportionately greater impact on the most vulnerable who are ill-equipped to tolerate an over-crowded facility.

The Washtenaw County Administrator and the Board of Commissioners have made a significant commitment to addressing the need for jail diversion and mental health services to inmates over the past several years. Washtenaw County Community Support and Treatment Services, (WCCSTS), has initiated an enhanced jail diversion program, Justice Project Outreach Team, JPORT, based on the Sequential Intercept Model with funding provided directly by the Board of Commissioners. The incarceration of the mentally ill and those with co-occurring disorders emerged as a critical issue through the Public Safety and Justice Community of Interest; the application for grant funding will expand the capacity of the current programming.

DISCUSSION:

The purpose of the project is to increase public safety through collaborative efforts of the justice system and the community mental health system to provide a complete team based continuum of services for a vulnerable at-risk population. The funding for the implementation and expansion project will solidify and expand services to eliminate the criminalization of the mentally ill in the Washtenaw County Jail. The expansion of services will address gaps in the current service delivery model including: 1) protecting the public safety by early intervention and treatment through the crisis intervention team training course for police officers with a goal to develop a pool of trained officers; 2) increasing in-jail psychiatric assessments and treatment and reduce wait time from the current 25 day period to reach the goal of the American Psychiatric Association task force on correctional mental health that "the fundamental goal for correctional mental health care is to provide the same level of mental health services to each patient in the criminal justice process that should be available in the community"; 3) Increase psychiatric nursing services to allow for health and nutritional education and medication management, all vital services for successful re-entry into the community.

IMPACT ON HUMAN RESOURCES:

CSTS is requesting a position modification to increase an existing 0.50 FTE Mental Health Nurse position to 1.0 FTE.

IMPACT ON BUDGET:

The total program budget of \$284,148 is made up of \$200,000 funding from the Bureau of Justice Assistance, Justice and Mental Health Collaboration Program, and \$84,148 of in-kind support provided by Community Support and Treatment Services. In-kind support is provided by current staff that is a part of the J-Port program.

Contingent upon demonstrated effectiveness of this initiative, future personnel costs for .15 FTE Psychiatrist and the additional .50 FTE Mental Health Nurse will be included in the appropriation for J-Port once the grant has ended. Funding to offset the cost of stipends for participating police departments beyond the grant period will also need to be addressed during the 2010-11 planning process if the grant is awarded to CSTS.

IMPACT ON INDIRECT COSTS:

Indirect costs are not included in the grant budget.

IMPACT ON OTHER COUNTY DEPARTMENTS OR OUTSIDE AGENCIES:

“JPORT: Off the Beaten Path” builds upon the Justice Project Outreach Team (JPORT) to support collaboration between law enforcement, the judiciary, community corrections, and community mental health to provide a team-based continuum of services and supports the community vision of health and well-being for every citizen.

CONFORMITY TO COUNTY POLICIES:

This request is in conformance with County policies.

ATTACHMENTS/APPENDICES:

Bureau of Justice Assistance Grant Application

A RESOLUTION RATIFYING THE ELECTRONIC APPLICATION SUBMISSION TO THE U.S. DEPARTMENT OF JUSTICE, BUREAU OF JUSTICE ASSISTANCE, JUSTICE AND MENTAL HEALTH COLLABORATION PROGRAM FOR COMMUNITY SUPPORT AND TREATMENT SERVICES' J-PORT: OFF THE BEATEN PATH IN THE AMOUNT OF \$284,148 FOR THE PERIOD OF SEPTEMBER 1, 2008 THROUGH AUGUST 31, 2010; AUTHORIZING THE ADMINISTRATOR TO SIGN THE NOTICE OF GRANT AWARD; AMENDING THE BUDGET; AND AUTHORIZING THE ADMINISTRATOR TO SIGN DELEGATE CONTRACTS

WASHTENAW COUNTY BOARD OF COMMISSIONERS

June 4, 2008

WHEREAS, Community Support and Treatment Services currently operate a jail diversion program as part of Public Safety and Justice Recommendations; and

WHEREAS, homelessness, poverty and jail overcrowding have reached an unprecedented level in Washtenaw County, approximately 17,000 Washtenaw County residents have a serious and persistent mental illness, further Michigan Department of Community Health estimates that approximately 31,000 residents live with alcohol or drug abuse dependency; and

WHEREAS, this population regularly has contact with the criminal justice system and frequently re-offends along with gaps in service to this population and a chronically overcrowded jail contribute to the barriers preventing positive change; and

WHEREAS, the Washtenaw County Administrator and the Board of Commissioners have made a significant commitment to addressing the need for jail diversion and mental health services to inmates over the past several years; and

WHEREAS, the purpose of the project is to increase public safety through collaborative efforts of the justice system and the community mental health system to provide a complete team based continuum of services for a vulnerable at-risk population; and

WHEREAS, the funding for the implementation and expansion project will solidify and expand services to eliminate the criminalization of the mentally ill in the Washtenaw County Jail; and

WHEREAS, the expansion of services will address gaps in the current model including: protecting the public safety by early intervention, increasing in-jail psychiatric assessments and treatment, and increasing psychiatric nursing services available in the community to allow for health and nutritional education and medication management once individuals leave the jail; and

WHEREAS, this matter has been reviewed by Corporation Counsel, the Finance Department, Human Resources, the County Administrator's Office, and the Ways and

Means Committee.

NOW THEREFORE BE IT RESOLVED that the Washtenaw County Board of Commissioners hereby ratifies the electronic application submission to the U.S. Department of Justice, Bureau of Justice Assistance, Justice and Mental Health Collaboration program in the amount of \$284,148 for the period of September 1, 2008 through August 31, 2010 as on file with the County Clerk.

BE IT FURTHER RESOLVED that the Washtenaw County Board of Commissioners takes the following actions contingent upon the receipt of the grant award in conformity with the grant application:

1. Authorizing the Administrator to sign the Notice of Grant Award
2. Amending the budget, as attached hereto and made a part hereof
3. Authorizing the Administrator to sign delegate contracts in conformity with the application/award upon review of Corporation Counsel, to be filed with the County Clerk
4. Authorizing the creation of the following position:

<u>Position #</u>	<u>Title</u>	<u>Grade</u>	<u>Group</u>	<u>Create</u>
2346-0020	Mental Health Nurse	23	11	.50

CSTS
"JPORT: Off the Beaten Path"
2932088110

	<u>Current</u>	<u>Revised</u>	<u>Variance</u>
Revenue:			
50000 Federal Revenue	\$0	\$200,000	\$200,000
69000 In-Kind Contributions	\$0	\$ 84,148	\$ 84,148
Total Revenue	\$0	\$284,148	\$284,148
Expenditures:			
70050 Personal Services	\$0	\$125,839	\$125,839
72600 Supplies	\$0	\$ 2,700	\$ 2,700
80000 Other Services & Charges	\$0	\$ 71,461	\$ 71,461
93500 In-Kind Charges	\$0	\$ 84,148	\$ 84,148
Total Expenditures	\$0	\$284,148	\$284,148
Indirect Costs =		\$0	