



COUNTY ADMINISTRATOR
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TO: Al Robinson, Chair
Ways & Means Committee

THROUGH: Robert E. Guenzel
County Administrator

FROM: Nancy Riley, Manager
Community Corrections

DATE: April 21, 1999

SUBJECT: Office of Drug Control Policy - Zero Abuse Program and Drug Testing Unit
(ZAP-DTU) Funding Renewal Grant

BOARD ACTION REQUESTED:

The Community Corrections Advisory Board, is requesting the Board of Commissioners' approval of the renewal application for continuation funding for the Zero Abuse Program and Drug Testing Unit (ZAP-DTU). The Community Corrections Advisory Board requests to ratify the signature of the County Administrator on the grant application submitted to the Michigan Department of Community Health, Office of Drug Control Policy a deadline of April 9, 1999. The Community Corrections Advisory Board requests approval be granted to authorize the County Administrator to sign Contracts in accord with the administration of this grant as approved by Corporation Counsel and the Finance Department. The Community Corrections Advisory Board requests approval to establish the FY99/2000 Budget as attached hereto.

BACKGROUND:

In November, 1991, Washtenaw County/City of Ann Arbor developed a Comprehensive Corrections Plan pursuant to Public Act 511 (PA511) for the purpose of offering diversion and alternative sentencing

options to the Washtenaw County Criminal Court. The original Comprehensive Corrections Plan was approved by the Washtenaw County Board of Commissioners on November 9, 1991 by resolution number 91-0280.

The Drug Testing Unit was first developed and funded by the Office of Drug Control Policy in 1997 by an approved grant application and County Resolution Number 97-0106. In 1998, Resolution Number 98-0074 approved the second grant application to the State of Michigan, Office of Drug Control Policy which was subsequently funded. This is the final year we can pursue this source of funding to support this valuable programming component. Over the course of the upcoming year we must become self sufficient to continue.

Since inception, the ZAP-DTU has served over 700 criminal justice referrals with approximately 520 (74%) successfully completing the program over the first two years of implementation. The program has been successful in providing a conduit to the community and a much needed relief valve to the jail. The ZAP-DTU renders drug testing to ensure abstinence from drugs and/or alcohol during the court determined period of enrollment.

DISCUSSION:

Since inception, the Zero Abuse Program and Drug Testing Unit has provided drug testing services to the Courts of Washtenaw County drug testing approximately 386 participants per year. This has exceeded proposed levels of service for the past two years.



Drug testing has historically been coupled with treatment options. In the event of program violation, our locally approved sanction policy and grid, allows for the referral of those who violate conditions of programming to appropriate sanctions based on the nature of the violation. In many instances, we find that the delivery of a treatment sanctions cannot be rapidly rendered, due to program waiting lists or due to the inability to pay. We are proposing the addition of two treatment components – which will include outpatient services as a first option and Impact Weekend as a secondary option, prior to using jail as the final resource for sanction. Finally, we will be including relapse prevention as a component in

our PA511 funded Day Reporting Center for FY 99/2000. As has always been our policy and practice, we collaborate with Washtenaw County's Community Mental Health Department in matching treatment services with needs of those being sanctioned for non-compliance within the continuum. To define this further, we use the services of the CDR to assess the level of treatment needs of those in our system.

Discussion, cont.

In review of average daily population levels in the jail, it is clear that the ZAP-DTU has had a positive affect on the levels of populations in the jail within the subgroups of sentenced, unsentenced, etc. The initial emphasis on pretrial diversion has been shifted to provide a more comprehensive impact on all individuals whose crime is either directly charged as a substance abuse crime or motivated by the use and/or abuse of substances.

A jail snapshot conducted in August of 1998 and once again supported by 1998 data provided from Jail Population Management Information records as extrapolated from Michigan Department of Corrections/Office of Community Corrections JPIS Master Data Base.

8 JPIS Average Jail Data - N-282						
US Felon	Sent. Felon	US Misd.	Sent. Misd.	MDOC Pris	MDOC Det	FOC
83 (29.6)	82 (29)	34 (11.9)	68 (24.2)	7.7 (2.7)	-0-	7.1 (2.5)
February 1998 Micro-Snapshot N-297						
US Felon	Sent. Felon	US Misd.	Sent. Misd.	MDOC Pris	MDOC Det	FOC
151 (50.8)	53 (17.8)	34 (11.4)	43 (14.5)	5 (1.7)	3 (1.1)	8 (2.7)
December 1997 Micro-Snapshot N-304						
US Felon	Sent. Felon	US Misd.	Sent. Misd.	MDOC Pris	MDOC Det	FOC
164 (53.9)	35 (11.5)	45 (14.8)	47 (14.5)	2 (.7)	5 (1.6)	6 (2.0)
January 1997 Micro-Snapshot N-308						
US Felon	Sent. Felon	US Misd.	Sent. Misd.	MDOC Pris	MDOC Det	FOC
171 (55.5)	42 (13.6)	27 (8.8)	44 (14.3)	8 (2.1)	4 (1.29)	12 (3.9)

The data reveals reductions in areas of the subpopulation groups as stated in the Objectives for the previous year's funding.

The average age range and gender of those tested in the first quarter of 1999 is as follows:

Avg. Age Range	Female	Male	Total
16-18	2	4	6
19-21	2	6	8
22-25	0	9	9
26-29	2	5	7
30-35	5	15	20
36-40	1	11	12
41-50	1	6	7
51+	1	2	3
Totals by Gender	14	58	58

We are experiencing an increasing number of referrals in the age ranges below 26 years of age, however the emphasis remains on those 22 and over.

Significant Issues to be addressed in FY 99/2000

There are 3 significant issues that we have identified as key to the continuation of the ZAP-DTU beyond the funding cycle of the Office of Drug Control Policy and they are as follows:

1. Through the use of COMPAS, we are able to not only develop treatment plans which are holistic in nature, but are now able to conduct pre and post testing of those who are participating in the ZAP-DTU.
2. We are focusing on treatment as a sanction prior to the use of jail. By contracting for services which guarantee immediate response for this specific population group, we hope to reduce the likelihood of re-incarceration based on program violation or re-offending due to substance abuse/use.

3. Finally, we are requesting under a separate application, consideration for an evaluation grant. If approved, the evaluation grant will lay the groundwork for local funding beyond ODCP involvement and establishes the baseline for a three year study.

IMPACT ON HUMAN RESOURCES:

There will be no additional staffing therefore, no impact on Human Resources.

IMPACT ON BUDGET:

This application represents a funding request in the amount of \$136,512.00, of which a 40% match is required. The match funding is being provided for through the Community Corrections grant for fiscal year 1999/2000, program generated revenue and service agreements with independent agencies for drug testing services. No general revenue funds are being requested.

IMPACT ON INDIRECT COSTS

Indirect costs are not allowed under this funding source.

IMPACT ON OTHER COUNTY DEPARTMENTS:

The intent of Community Corrections is to provide diverse sentencing options as opposed to prison and/or long-term incarceration. If effective, an impact will be experienced by every service within the continuum as offenders access appropriate services necessary to promote the anticipated outcome - a reduction of the likelihood of recidivism.

No adverse impact is anticipated.

CONFORMITY OF COUNTY POLICIES:

This request conforms with Washtenaw County policies.

Preparer: Nancy E. Riley, Community Corrections Manager

971-8961 x 2679

A RESOLUTION RATIFYING THE SIGNATURE OF THE COUNTY ADMINISTRATOR ON THE GRANT APPLICATION TO THE MICHIGAN DEPARTMENT OF COMMUNITY HEALTH, OFFICE OF DRUG CONTROL POLICY FOR THE ZERO ABUSE PROGRAM AND DRUG TESTING UNIT FOR THE PERIOD OCTOBER 1, 1999 THROUGH SEPTEMBER 30, 2000 IN THE AMOUNT OF \$136,512 FOR THE COMMUNITY CORRECTIONS DEPARTMENT; AUTHORIZING THE ADMINISTRATOR TO SIGN THE NOTICE OF GRANT AWARD; AMENDING THE BUDGET AND AUTHORIZING THE ADMINISTRATOR TO SIGN DELEGATE CONTRACTS.

WASHTENAW COUNTY BOARD OF COMMISSIONERS

May 5, 1999

WHEREAS, Washtenaw County/City of Ann Arbor Community Corrections has prepared a grant application for continuation funding to support the Zero Abuse Program and Drug Testing Unit (ZAP-DTU) for a period of time commencing October 1, 1999 through September 30, 2000; and

WHEREAS, this application represents and demonstrates two successful years of implementation of the original ZAP-DTU, which was developed and approved by this body in 1997 by Resolution Number 97-0106 and subsequently approved in 1998 by Resolution Number 98-0074; and

WHEREAS, at a regularly scheduled meeting held on March 23, 1998, the application for FY 1999/2000 funding has been reviewed and approved by the Washtenaw County/City of Ann Arbor Community Corrections Advisory Board, and that said application was recommended for forwarding to the Washtenaw County Board of Commissioners and Ann Arbor City Council for review and approval at the next regularly scheduled meeting; and

WHEREAS, Washtenaw County/City of Ann Arbor Community Corrections Advisory Board, has submitted this application for funding to the State of Michigan, Michigan Department of Community Health, Office of Drug Control Policy, for continued funding of the ZAP-DTU program, to meet a deadline of April 9th, 1999, and to ratify the Signature of the County Administrator on said application for funding; and

WHEREAS, this matter has been reviewed by Human Resources, Corporation Counsel, the Finance Office, the County Administrator's Office, and the Ways and Means Committee.

NOW THEREFORE BE IT RESOLVED that the Washtenaw County Board of Commissioners hereby ratifies the signature of the County Administrator on the application to the Michigan Department of Community Health for the Zero Abuse Program & Drug Testing Unit for the period October 1, 1999 through September 30, 2000 in the amount of \$136,512, as on file with the County Clerk

BE IT FURTHER RESOLVED, that the Washtenaw County Board of Commissioners takes the following actions contingent upon receipt of the award in conformity with the application:

1. Authorizing the Administrator to sign the Notice of Grant Award
2. Amending the budget, as attached hereto and made a part hereof
3. Authorizing the Administrator to sign delegate contracts upon review of Corporation Counsel to be filed with the County Clerk

WASHTENAW COUNTY/CITY OF ANN ARBOR

COMMUNITY CORRECTIONS ADVISORY BOARD

October 1, 1999 - September 30, 2000

Zero Abuse Program and Drug Testing Unit (ZAP-DTU)

Business Unit #2801991340

ORIGINAL

REVENUE: BUDGET

50000 Federal Revenue \$ 81,908

69500 Transfer In \$ 54,604

Total \$136,512

EXPENDITURE:

70200 Personnel \$53,266

71520 Fringes 21,046

74300 Supplies 42,200

80000 Other Services & Charges 20,000

Total \$136,512

Indirect Costs \$ 0

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